

THE SUPREME EURASIAN ECONOMIC COUNCIL

DECISION
dated October 10, 2014 No. 78

ON THE REGULATION ON THE BUDGET OF THE EURASIAN ECONOMIC UNION

List of Amending Documents
(as amended by [Decision](#) No. 17 of the Supreme Eurasian Economic Council
dated December 25, 2023)

In accordance with [Subparagraph 6 of Paragraph 2 of Article 12](#) and [Paragraph 2 of Article 20](#) of the Treaty on the Eurasian Economic Union signed on May 29, 2014, the Supreme Eurasian Economic Council has decided at the level of the Heads of State:

1. To approve the attached [Regulation](#) on the Budget of the Eurasian Economic Union.
2. To establish that the classification codes for state administration operations of the budget classification of the Russian Federation shall be used in forming and implementing the budget of the Eurasian Economic Union for 2015.
3. This Decision shall enter into force on the effective date of the [Treaty](#) on the Eurasian Economic Union dated May 29, 2014.

Members of the Supreme Eurasian Economic Council:

For the Republic of Belarus For the Republic of Kazakhstan For the Russian Federation

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Economic Council
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List of Amending Documents
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I. General Provisions

1. This Regulation shall determine the procedure for forming and implementing the budget of the Eurasian Economic Union (hereinafter, the Union), as well as for preparing the report on implementing the budget of the Union.

2. For the purposes of this Regulation, the following terms shall have the following meanings:

“administrator of the Union's budget” means the Union's governing body that forms the draft budget of the Union, prepares the draft report on implementing the Union's budget, and maintains the consolidated budget breakdown;

“budget of the Union” means a form of formation and expenditure of funds intended for financial support of the Union's functioning;

“budgetary reporting” means data on implementing the Union's budget in terms of income and expenditure, formed by administrators (recipients) of funds;

“budget breakdown” means a document drawn up by the administrator (recipient) of funds based on the consolidated budget breakdown to implement the Union's budget in terms of expenditure;

“budget estimate of the Union's governing body” means funds approved as part of the departmental expenditure pattern that determine the volume of expenditure of the Union's governing body;

“budgetary accounting” means the formation of documented, organized information on implementing the Union's budget in terms of income and expenditure and the preparation of budgetary reporting based on this information;

“departmental expenditure pattern” means the allocation of expenditures of the Union's budget among administrators (recipients) of funds and according to the Union's budget classification codes;

“Union's budget income” means funds received by the Union's budget;

“other inpayments” means funds generated as a result of placing temporarily available funds in bank accounts, interest under a bank account agreement, inpayments from the disposal of assets, fines and penalties for failure to perform contractual commitments, inpayments from compensation under court claims and insurance indemnity, and other inpayments;

“Union's governing bodies” means permanent bodies of the Union, whose activities are financed from the Union's budget;

“responsible department” means a structural subdivision of the administrator of the Union's budget entrusted with the functions to form the draft budget of the Union, prepare the draft report on implementing the Union's budget, and maintain the consolidated budget breakdown;

“report on implementing the Union's budget” means a document on implementing the Union's budget in respect of income and expenditures for the reporting financial year;

“reporting financial year” means the year preceding the current financial year;

“next financial year” means the year following the current financial year;

“administrator (recipient) of funds” means the Union's governing body involved in forming the draft budget of the Union, preparing the draft report on implementing the Union's budget, and spending the Union's budget funds in accordance with the budget breakdown;

“budgetary expenditures of the Union” means funds paid out of the Union's budget;

“consolidated budget breakdown” means a document on allocating income and expenditures of the Union's budget, compiled by the administrator of the Union's budget broken down by administrators (recipients) of funds;

“accounts of the Union's budget” means accounts opened by the administrator of the Union's budget to receive the Union's budget income and subsequently transfer funds to the accounts of the Union's governing bodies;

“accounts of the Union's governing bodies” means accounts opened by the administrator (recipient) of funds to carry out transactions related to the Union's budget expenditures, including expenditures for financial support to the Union Member States in implementing joint cooperative projects in industries, and to account for other inpayments;
(as amended by [Decision](#) No. 17 of the Supreme Eurasian Economic Council dated December 25, 2023)

“current financial year” means the year when the Union's budget is implemented and the Union's budget for the next financial year is formed;

“authorized bodies” means the executive authorities of the Union Member States entrusted with the functions to form and implement national budgets.

3. The Union's budget shall be balanced in terms of income and expenditures.

4. The Union's budget shall be approved for one financial year, which shall correspond to the calendar year and shall commence from January 1 and end on December 31.

5. The currency of the Union's budget shall be the currency of the Russian Federation – the Russian ruble.

6. The Union's budget shall be administered by the Eurasian Economic Commission (hereinafter, the Commission).

II. Structure of the Union's Budget

7. The Union's budget consists of revenue and expenditure sides.

8. The Union's budget income is formed from the assessed contributions of the Union Member States (hereinafter, the Member States), which amounts are determined by the Supreme Eurasian Economic Council (hereinafter, the Supreme Council).

9. The Union's budget expenditures shall be allocated to:

financing the activities of the Union's governing bodies;

holding meetings of the Supreme Council, the Eurasian Intergovernmental Council (hereinafter, the Intergovernmental Council), and the Commission's Council;

providing financial support for implementing joint cooperative projects in industries by the Member States.

(indent introduced by [Decision](#) No. 17 of the Supreme Eurasian Economic Council dated December 25, 2023)

10. The Union's budget shall include text-based articles, the structure of the Union's budget income, and the departmental structure of the Union's budget expenditures.

III. Budget Classification of the Union

11. The Union's budget classification is a systematic grouping of the Union's budget income and expenditures, with grouping codes assigned to the classification objects, ensuring the comparability of the Union's budget targets.

12. The Union's budget classification is used to form and implement the Union's budget, the budget estimates of the Union's governing bodies, as well as to prepare the report on implementing the Union's budget and maintain budgetary reporting.

13. The Union's budget classification includes the classification of the Union's budget income and the Union's budget expenditures.

14. [The composition and structure](#) of the Union's budget classification, including the names of the budget classification codes for the Union's budget income and the Union's budget expenditures, shall be approved by the Commission's Council.

15. All instructions on the procedure for applying the Union's budget classification shall be approved by the Chairman of the Commission's Board.

IV. Procedure for Forming the Union's Budget

16. The Union's budget is based on the following principles:

completeness and balance of income and expenditures;

accuracy and transparency;

targeted orientation and purposefulness;

efficient use of budget funds.

17. The Union's budget for the next financial year shall be formed by the responsible department based on the draft budget estimates of the Union's governing bodies, submitted in accordance with the procedure approved by the Chairman of the Commission's Board.

18. The draft budget of the Union shall be prepared in accordance with the Member States' regulatory legal acts, the Union's law, and regulations of the Union's governing bodies.

The draft budget estimates of the Union's governing bodies shall be prepared on the basis of Union's legal acts determining the maximum staffing level of the Union's governing bodies, remuneration procedures, procedures for providing medical care, procedures for providing financial support to the Member States in implementing joint cooperative projects in industries, etc., as well as regulations of the Union's governing bodies on issues of material and social security, financing of travel expenses, research activities, meetings of the Supreme Council, the Intergovernmental Council, and the Commission's Council, and the functioning and development of the Union's integrated information system.

(as amended by [Decision](#) No. 17 of the Supreme Eurasian Economic Council dated December 25, 2023)

19. After agreement with the members of the Commission's Board, the draft budget of the Union together with an explanatory note, supporting documentation, and calculations on the expenditure side, shall be sent by the responsible department to the authorized bodies for consideration no later than April 1 of the current financial year.

20. The authorized bodies shall send their comments and suggestions on the draft budget of the Union to the responsible department for further modification jointly with the Union's governing bodies.

21. The draft budget of the Union modified by the responsible department in accordance with [Paragraph 20](#) hereof shall be sent by the Chairman of the Commission's Board to the governments of the Member States for consideration.

22. After consideration by the Member States' governments, the revised draft budget of the Union shall be submitted to the meeting of the Commission's Board.

After consideration at the meeting of the Commission's Board, the draft budget of the Union shall be submitted to the Commission's Council and the Intergovernmental Council for approval.

23. Upon approval by the Intergovernmental Council, the draft budget of the Union shall be submitted to the Supreme Council for adoption.

V. Procedure for Implementing the Union's Budget

24. Within one month after the decision to adopt the Union's budget, the Chairman of the Commission's Board shall approve the consolidated budget breakdown.

The administrators (recipients) of funds shall prepare and approve the budget breakdown based on the consolidated budget breakdown.

The procedure for preparing and maintaining the consolidated budget breakdown by the Union's budget administrator and the budget breakdown by the administrators (recipients) of funds shall be approved by the Chairman of the Commission's Board.

25. The Member States shall transfer their contributions to the accounts of the Union's budget, as a rule, every month, but not less than once a quarter, in the currency of the Russian Federation (in Russian rubles) or in a freely convertible currency (in US dollars).

26. Funds transferred in US dollars shall be accounted for in Russian rubles at the official Russian ruble to US dollar exchange rate set by the Central Bank of the Russian Federation on the date the funds are credited to the Union's budget accounts.

27. The Chairman of the Commission's Board shall inform the Member States' governments on the completeness of the transferred contributions on a quarterly basis.

28. Funds transferred by the Member States in the current financial year in excess of the established contribution amounts shall, in agreement with these States, be credited towards their assessed contributions to the Union's budget for the next financial year.

29. Contributions not paid by the Member States in the current financial year must be paid on a mandatory basis during the following financial year and shall be considered as debts of the Member State for the relevant financial year.

30. The [procedure](#) for settling the Member States' indebtedness in respect of contributions shall be determined by the Supreme Council.

31. The funds from the Union's budget accounts shall be transferred to the accounts of the Union's governing bodies by the administrator of the Union's budget in accordance with the consolidated budget breakdown within 5 banking days from the date of receipt of the funds in the Union's budget accounts.

The Commission shall finance the expenditures on financial support for implementing joint cooperative projects in industries by the Member States in the currency of the Russian Federation – Russian rubles – from the Commission's accounts to carry out operations related to the Union's budget expenditures.

(indent introduced by [Decision](#) No. 17 of the Supreme Eurasian Economic Council dated December 25, 2023)

32. In the course of implementing the Union's budget, the administrator of the Union's budget shall have the right to make changes to the consolidated budget breakdown in terms of redistributing the Union's budget expenditures between the expenditure items of the budget estimate of the Union's governing body, except for salary expenditures and expenditures for providing financial support to the Member States in implementing joint cooperative projects in industries, within the limits of 10 percent of

the total expenditures approved for these items.

(as amended by [Decision](#) No. 17 of the Supreme Eurasian Economic Council dated December 25, 2023)

The Union's budget expenditures may be redistributed between the expenditure items of the budget estimate of the Union's governing body in excess of 10 percent of the total expenditures provided for these items, between the administrators (recipients) of funds, as well as by applying the expenditure item on salaries, based on the Supreme Council's decision to make changes to the Union's budget.

The Union's budget funds allocated for providing financial support to the Member States in implementing joint cooperative projects in industries shall be used solely for the specified purposes and may not be reallocated to finance other expenditure items provided for in the Union's budget.

(indent introduced by [Decision](#) No. 17 of the Supreme Eurasian Economic Council dated December 25, 2023)

33. The Heads of the Union's governing bodies shall have the right to adopt decisions on applying any savings in funds allocated for salaries to provide financial incentives to members of the Commission's Board, judges of the Union's Court, as well as officials and employees of the relevant Union's governing body.

34. If the Union's budget for the next financial year is not approved by the end of the current financial year, the activities of the Union's governing bodies shall be financed by the Member States every month in an amount not exceeding one twelfth of their actual financing in the reporting financial year until the Union's budget for the next financial year is approved.

35. Any budget surpluses in the accounts of the Union's governing bodies as of January 1 of the next financial year, intended for satisfying accounts payable, fixed asset acquisition, and holding meetings of the Supreme Council, Intergovernmental Council, and Commission's Council in the current financial year, shall retain their intended purpose and shall be used by the Union's governing bodies in H1 of the next financial year as extra financing beyond the expenditures provided for in the budget estimates of the Union's governing bodies for the next financial year, and these operations shall be subsequently reflected in the budgetary reporting.

Any budget surpluses in the accounts of the Union's governing bodies as of January 1 of the next financial year, intended for providing financial support to the Member States in implementing joint cooperative projects in industries, shall retain their intended purpose and shall be used in the next financial year as extra financing beyond the expenditures provided for by the Commission in the Union's budget for the next financial year, and these operations shall be subsequently reflected in the budgetary reporting.

(indent introduced by [Decision](#) No. 17 of the Supreme Eurasian Economic Council dated December 25, 2023)

36. Any budget surpluses in the accounts of the Union's governing bodies as of January 1 of the next financial year, except for the budget surpluses specified in [Paragraph 35](#) hereof, as well as other inpayments, with due regard to the accounts receivable, shall be offset against the Member States' assessed contributions to the Union's budget in proportion to the amounts actually transferred by the Member States in the current financial year.

37. If a decision is adopted during the current financial year to liquidate the Union's governing body and there is no legal successor, the funds remaining in the accounts of the Union's governing body after making settlements for liquidation procedures shall be returned to the Member States in proportion to the amounts actually transferred by them to finance the Union's governing body being liquidated in the reporting financial year.

VI. Procedure for Preparing the Draft Report on Implementing the Union's Budget

38. All income and expenditures of the Union's budget, as well as operations carried out as part of implementing the Union's budget, are subject to budgetary accounting, the general principles of which shall be approved by the Chairman of the Commission's Board.

39. The draft report on implementing the Union's budget shall be prepared by the responsible department based on the budgetary reporting of the administrators (recipients) of funds, submitted in accordance with the procedure approved by the Chairman of the Commission's Board.

The budgetary reporting shall be prepared using budget accounting data.

40. The responsible department shall submit the draft report on implementing the Union's budget to the authorized bodies for consideration by May 15 of the year following the reporting financial year.

The report on implementing the Union's budget shall include, inter alia, an explanatory note containing an analysis of executing the text-based items of the Union's budget, the Union's budget detailed per income and expenditures, as well as information on the actual number of the Union's governing bodies in the reporting period.

41. The authorized bodies shall send their comments and suggestions on the draft report on implementing the Union's budget to the responsible department.

42. The responsible department shall, with due regard to the comments and suggestions of the authorized bodies, finalize the draft report on implementing the Union's budget jointly with the Union's governing bodies and submit it to the Chairman of the Commission's Board for consideration at a meeting of the Commission's Board.

43. After consideration at the meeting of the Commission's Board, the draft report on implementing the Union's budget shall be submitted to the Commission's Council for consideration and subsequent submission to the Intergovernmental Council for approval.

44. Upon approval by the Intergovernmental Council, the draft report on implementing the Union's budget shall be submitted to the Supreme Council for adoption.

VII. Financial Control

45. For the purposes of this Regulation, the following forms of financial control are specified:

preliminary financial control is exercised at the stage of forming the draft budget of the Union when examining the draft budget estimates of recipients of budget funds to determine the efficiency of the Union's expenditures and optimize the Union's budget expenditures;

current financial control is exercised in the course of implementing the Union's budget when allocating budget funds to the Union's governing bodies, as well as in the process of income flow to prevent inefficient and inappropriate spending of budget funds by the Union's governing bodies;

subsequent financial control is exercised after the actual use of the allocated budget funds by the recipients during the review and approval of the report on implementing the Union's budget.

46. The financial control in the Union's governing bodies shall be divided into external audit (control) and control over the implementation of the Union's budget (external and internal).

47. The external audit (control) shall be carried out to determine the efficiency of the formation, management, and disposal of the Union's budget funds, as well as the efficiency of the use of the Union's property and other assets. The external audit (control) shall be conducted by a group of inspectors consisting of representatives of supreme state financial authorities of the Member States.

The Regulation on External Audit (Control) in the Union's Governing Bodies shall be approved by the Supreme Council. Standards and methodology of external audit (control) shall be jointly determined by supreme state financial authorities of the Member States.

The results of the external audit (control) in the Union's governing bodies shall be submitted in the determined procedure for consideration at a meeting of the Supreme Council.

48. In order to exercise the external control over the implementation of the Union's budget, financial and economic activities of the Union's governing bodies shall be audited at least once every 2 years (hereinafter, the audit).

Inspections regarding any specific issues of financial and economic activities of the Union's governing bodies may be conducted on the initiative of any Member State (hereinafter, the inspection).

Audits and inspections shall be performed by an audit group consisting of representatives of state financial authorities of the Member States.

The Regulation on the audit of financial and economic activity of the Union's governing bodies, standards and methodology for auditing the financial and economic activity of the Union's governing bodies, shall be approved by the Intergovernmental Council. The decision to conduct audits and inspections, including the timing thereof, shall be adopted by the Intergovernmental Council.

The results of the audits and inspections shall be sent to the governments of the Member States followed by their submission in accordance with the established procedure for consideration at a meeting of the Intergovernmental Council.

49. The internal control over the implementation of the Union's budget shall be exercised by the Union's governing bodies in accordance with the procedure, the general principles of which shall be approved by the Chairman of the Commission's Board.

50. The procedure for eliminating violations identified during external audit (control) by the Union's governing bodies shall be determined by the Supreme Council.

The procedure for eliminating violations identified during audits and inspections by the Union's governing bodies shall be determined by the Intergovernmental Council.
